105TH CONGRESS 2D SESSION

## S. 1708

To improve education.

## IN THE SENATE OF THE UNITED STATES

March 4, 1998

Mr. Daschle (for himself, Mrs. Murray, Ms. Moseley-Braun, Mr. Kennedy, Mr. Dodd, Mrs. Boxer, Mr. Breaux, Mr. Robb, Mr. Levin, Mr. Lautenberg, Mr. Glenn, Mr. Kerry, Mrs. Feinstein, Mr. Reid, Mr. Reed, and Mr. Bryan) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

## A BILL

To improve education.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Revitalize and Em-
- 5 power Public School Communities to Upgrade for Long-
- 6 Term Success Act".
- 7 SEC. 2. FINDINGS.
- 8 Congress makes the following findings:
- 9 (1) Our Nation's investment in a high quality
- public education system is necessary not only for the

- future of our children and our families, but also for the future of America. A well-educated citizenry and workforce are essential to compete in the global economy and maintain a strong democracy. In order to promote prosperity and ensure individual opportunity, America must make education a national priority.
  - (2) Strong leadership in education is needed more than ever. Schools are facing the challenge of educating more highly skilled workers to meet the demands of a modern economy. The Bureau of Labor Statistics estimates that 60 percent of all jobs created at the turn of the 21st century will require more than a high school education.
  - (3) Record numbers of students are enrolled in our Nation's elementary and secondary schools and we can expect to break that record every year from 1998 through 2007. The record numbers are straining many school facilities. Addressing that growth will require an increasing commitment of resources to build and modernize schools, and to hire and train new teachers. In addition, the increasing use of technology in the workplace is creating new demands to incorporate computers and other high-technology

- equipment into the classroom starting in elementary schools.
  - (4) Too many students are learning in out-of-date and overcrowded school buildings. Government Accounting Office reports indicate that 14,000,000 children in a third of the Nation's schools are learning in substandard classrooms. There is clear evidence that the quality of school facilities affects student achievement levels. In addition, new classrooms will be needed to accommodate smaller class sizes, and improvements in wiring are needed to accommodate high-technology equipment.
    - (5) Across the Nation, schools will need to recruit and hire an additional 2,000,000 teachers during the period from 1998 through 2008. More than 200,000 teachers will be needed annually. Current teacher development programs produce 100,000 to 150,000 teachers per year. Too many schools of education do not adequately train teachers to use technology in the classroom.
    - (6) Rigorous research shows that students in smaller classes in the early grades make more rapid educational progress than students in larger classes. The progress is most likely to occur if classes are taught by qualified, well-trained teachers.

- (7) Young people aged 12 through 17 are most at risk of committing violent acts and being the victims of violent acts between 3 p.m. and 8 p.m. Children who attend quality after-school programs are less likely to engage in delinquent behavior and have better grades and emotional development than their counterparts who are left unsupervised after school. In 1993, only 33 percent of schools in low-income neighborhoods offered before- and after-school programs and only 50 percent of schools in affluent neighborhoods offered such programs.
  - (8) Higher levels of academic achievement will be required to equip American students for the workplace of the 21st century. Employers will demand increasingly sophisticated levels of literacy, communication, mathematical, and technical skills. 60 percent of all jobs will require computer skills. Additional resources will be needed for effective programs, such as the School Technology Resource Grants Program and the National Challenge Grants for Technology in Education Program, and additional emphasis needs to be placed on training teachers to use technology effectively in the classroom.
  - (9) Some communities are improving student achievement levels by adopting high standards for

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teachers and students, abolishing social promotions, and taking other steps to improve the quality of education. Some of this can be done by implementing high standards, restructuring existing budgets, and reordering priorities. But some communities, particularly those serving a high number of low-income students, do not have the same resources as higher income communities. Despite efforts in many States to supplement funding in poor school districts, the General Accounting Office found that wealthier school districts in 37 States had more total funding than poor school districts in the 1991–1992 school year. On average, wealthy school districts had about 24 percent more total funding per weighted pupil than poor school districts. It is in the national interest that children from low-income families be provided with opportunities to achieve to the best of their ability in order to become productive, contributing members of society. Additional Federal resources should be committed to implement effective reforms and improve the quality of education in lowincome rural and inner-city schools.

(10) Coordinated national actions to lower class size, raise student and teacher standards, and rebuild school facilities are also needed to help address

- 1 high school and college dropout rates, which have in-2 volved over 500,000 students each year in high 3 school and 28 percent of college freshmen, of whom a disproportionate number are Hispanic Americans. (11) Meeting the challenges of the 21st century 6 will require the involvement of all Americans, includ-7 ing public officials, educators, parents, business and 8 community leaders, and students. Encouraging ac-9 tive community participation is essential for the suc-10 cess of students in the 21st century. **COMMU-**TITLE I—HELPING 11 NITIES RENOVATE AMERICA'S 12 **SCHOOLS** 13 14 SECTION 101. SHORT TITLE. 15 This title may be cited as the "Public School Construction Act of 1998". 16 17 SEC. 102. FINDINGS. 18 Congress makes the following findings: 19 (1) The General Accounting Office has per-20 formed a comprehensive survey of the Nation's pub-21 lic elementary and secondary school facilities and 22 has found severe levels of disrepair in all areas of 23 the United States.
- 25 cluded that more than 14,000,000 children attend

(2) The General Accounting Office has con-

- schools in need of extensive repair or replacement,
  7,000,000 children attend schools with life safety
  code violations, and 12,000,000 children attend
  schools with leaky roofs.
  - (3) The General Accounting Office has found the problem of crumbling schools transcends demographic and geographic boundaries. At 38 percent of urban schools, 30 percent of rural schools, and 29 percent of suburban schools, at least one building is in need of extensive repair or should be completely replaced.
  - (4) The condition of school facilities has a direct affect on the safety of students and teachers and on the ability of students to learn. Academic research has provided a direct correlation between the condition of school facilities and student achievement. At Georgetown University, researchers have found the test scores of students assigned to schools in poor condition can be expected to fall 10.9 percentage points below the test scores of students in buildings in excellent condition. Similar studies have demonstrated up to a 20 percent improvement in test scores when students were moved from a poor facility to a new facility.

- 1 (5) The General Accounting Office has found 2 most schools are not prepared to incorporate modern 3 technology in the classroom. Forty-six percent of 4 schools lack adequate electrical wiring to support the 5 full-scale use of technology. More than a third of 6 schools lack the requisite electrical power. Fifty-six 7 percent of schools have insufficient phone lines for 8 modems.
  - (6) The Department of Education has reported that elementary and secondary school enrollment, already at a record high level, will continue to grow over the next 10 years, and that in order to accommodate this growth, the United States will need to build an additional 6,000 schools.
  - (7) The General Accounting Office has determined the cost of bringing schools up to good, overall condition to be \$112,000,000,000, not including the cost of modernizing schools to accommodate technology, or the cost of building additional facilities needed to meet record enrollment levels.
  - (8) Schools run by the Bureau of Indian Affairs (BIA) for Native American children are also in dire need of repair and renovation. The General Accounting Office has reported that the cost of total inventory repairs needed for BIA facilities is

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- \$754,000,000. The December 1997 report by the
  Comptroller General of the United States states
  that, "Compared with other schools nationally, BIA
  schools are generally in poorer physical condition,
  have more unsatisfactory environmental factors,
  more often lack key facilities requirements for education reform, and are less able to support computer
  and communications technology.".
  - (9) State and local financing mechanisms have proven inadequate to meet the challenges facing to-day's aging school facilities. Large numbers of local educational agencies have difficulties securing financing for school facility improvement.
  - (10) The Federal Government has provided resources for school construction in the past. For example, between 1933 and 1939, the Federal Government assisted in 70 percent of all new school construction.
  - (11) The Federal Government can support elementary and secondary school facilities without interfering in issues of local control, and should help communities leverage additional funds for the improvement of elementary and secondary school facilities.

1	SEC. 103. EXPANSION OF INCENTIVES FOR PUBLIC
2	SCHOOLS.
3	(a) In General.—Part IV of subchapter U of chap-
4	ter 1 of the Internal Revenue Code of 1986 (relating to
5	incentives for education zones) is amended to read as fol-
6	lows:
7	"PART IV—INCENTIVES FOR QUALIFIED PUBLIC
8	SCHOOL MODERNIZATION BONDS
	<ul> <li>"Sec. 1397E. Credit to holders of qualified public school modernization bonds.</li> <li>"Sec. 1397F. Qualified zone academy bonds.</li> <li>"Sec. 1397G. Qualified school construction bonds.</li> </ul>
9	"SEC. 1397E. CREDIT TO HOLDERS OF QUALIFIED PUBLIC
10	SCHOOL MODERNIZATION BONDS.
<ul><li>10</li><li>11</li></ul>	**SCHOOL MODERNIZATION BONDS.  "(a) ALLOWANCE OF CREDIT.—In the case of a tax-
11	"(a) Allowance of Credit.—In the case of a tax-
11 12	"(a) Allowance of Credit.—In the case of a tax- payer who holds a qualified public school modernization
11 12 13 14	"(a) ALLOWANCE OF CREDIT.—In the case of a tax- payer who holds a qualified public school modernization bond on the credit allowance date of such bond which oc-
11 12 13 14	"(a) Allowance of Credit.—In the case of a tax- payer who holds a qualified public school modernization bond on the credit allowance date of such bond which oc- curs during the taxable year, there shall be allowed as a
11 12 13 14 15	"(a) ALLOWANCE OF CREDIT.—In the case of a tax- payer who holds a qualified public school modernization bond on the credit allowance date of such bond which oc- curs during the taxable year, there shall be allowed as a credit against the tax imposed by this chapter for such
<ul><li>11</li><li>12</li><li>13</li><li>14</li><li>15</li><li>16</li></ul>	"(a) ALLOWANCE OF CREDIT.—In the case of a tax- payer who holds a qualified public school modernization bond on the credit allowance date of such bond which oc- curs during the taxable year, there shall be allowed as a credit against the tax imposed by this chapter for such taxable year the amount determined under subsection (b).
<ul><li>11</li><li>12</li><li>13</li><li>14</li><li>15</li><li>16</li><li>17</li></ul>	"(a) Allowance of Credit.—In the case of a tax- payer who holds a qualified public school modernization bond on the credit allowance date of such bond which oc- curs during the taxable year, there shall be allowed as a credit against the tax imposed by this chapter for such taxable year the amount determined under subsection (b).  "(b) Amount of Credit.—
11 12 13 14 15 16 17	"(a) Allowance of Credit.—In the case of a tax- payer who holds a qualified public school modernization bond on the credit allowance date of such bond which oc- curs during the taxable year, there shall be allowed as a credit against the tax imposed by this chapter for such taxable year the amount determined under subsection (b).  "(b) Amount of Credit.—  "(1) In General.—The amount of the credit

1	"(A) the credit rate determined by the Sec-
2	retary under paragraph (2) for the month in
3	which such bond was issued, multiplied by
4	"(B) the face amount of the bond held by
5	the taxpayer on the credit allowance date.
6	"(2) Determination.—During each calendar
7	month, the Secretary shall determine a credit rate
8	which shall apply to bonds issued during the follow-
9	ing calendar month. The credit rate for any month
10	is the percentage which the Secretary estimates will
11	on average permit the issuance of qualified public
12	school modernization bonds without discount and
13	without interest cost to the issuer.
14	"(c) Limitation Based on Amount of Tax.—
15	"(1) IN GENERAL.—The credit allowed under
16	subsection (a) for any taxable year shall not exceed
17	the excess of—
18	"(A) the sum of the regular tax liability
19	(as defined in section 26(b)) plus the tax im-
20	posed by section 55, over
21	"(B) the sum of the credits allowable
22	under part IV of subchapter A (other than sub-
23	part C thereof, relating to refundable credits).
24	"(2) Carryover of unused credit.—If the
25	credit allowable under subsection (a) exceeds the

1	limitation imposed by paragraph (1) for such taxable
2	year, such excess shall be carried to the succeeding
3	taxable year and added to the credit allowable under
4	subsection (a) for such taxable year.
5	"(d) Qualified Public School Modernization
6	BOND; CREDIT ALLOWANCE DATE.—For purposes of this
7	section—
8	"(1) Qualified public school moderniza-
9	TION BOND.—The term 'qualified public school mod-
10	ernization bond' means—
11	"(A) a qualified zone academy bond, and
12	"(B) a qualified school construction bond.
13	"(2) Credit allowance date.—The term
14	'credit allowance date' means, with respect to any
15	issue, the last day of the 1-year period beginning on
16	the date of issuance of such issue and the last day
17	of each successive 1-year period thereafter.
18	"(e) Other Definitions.—For purposes of this
19	part—
20	"(1) LOCAL EDUCATIONAL AGENCY.—The term
21	'local educational agency' has the meaning given to
22	such term by section 14101 of the Elementary and
23	Secondary Education Act of 1965. Such term in-
24	cludes the local educational agency that serves the

- 1 District of Columbia but does not include any other
- 2 State agency.
- 3 "(2) BOND.—The term 'bond' includes any ob-
- 4 ligation.
- 5 "(3) STATE.—The term 'State' includes the
- 6 District of Columbia and any possession of the
- 7 United States.
- 8 "(4) Public school facility.—The term
- 9 'public school facility' shall not include any stadium
- or other facility primarily used for athletic contests
- or exhibitions or other events for which admission is
- charged to the general public.
- 13 "(f) Credit Included in Gross Income.—Gross
- 14 income includes the amount of the credit allowed to the
- 15 taxpayer under this section and the amount so included
- 16 shall be treated as interest income.
- 17 "(g) Bonds Held By Regulated Investment
- 18 Companies.—If any qualified public school modernization
- 19 bond is held by a regulated investment company, the credit
- 20 determined under subsection (a) shall be allowed to share-
- 21 holders of such company under procedures prescribed by
- 22 the Secretary.
- 23 "SEC. 1397F. QUALIFIED ZONE ACADEMY BONDS.
- 24 "(a) Qualified Zone Academy Bond.—For pur-
- 25 poses of this part—

1	"(1) In general.—The term 'qualified zone
2	academy bond' means any bond issued as part of an
3	issue if—
4	"(A) 95 percent or more of the proceeds of
5	such issue are to be used for a qualified pur-
6	pose with respect to a qualified zone academy
7	established by a local educational agency,
8	"(B) the bond is issued by a State or local
9	government within the jurisdiction of which
10	such academy is located,
11	"(C) the issuer—
12	"(i) designates such bond for purposes
13	of this section,
14	"(ii) certifies that it has written as-
15	surances that the private business con-
16	tribution requirement of paragraph (2) will
17	be met with respect to such academy, and
18	"(iii) certifies that it has the written
19	approval of the local educational agency
20	for such bond issuance, and
21	"(D) the term of each bond which is part
22	of such issue does not exceed 15 years.
23	"(2) Private business contribution re-
24	QUIREMENT.—

1	"(A) In general.—For purposes of para-
2	graph (1), the private business contribution re-
3	quirement of this paragraph is met with respect
4	to any issue if the local educational agency that
5	established the qualified zone academy has writ-
6	ten commitments from private entities to make
7	qualified contributions having a present value
8	(as of the date of issuance of the issue) of not
9	less than 10 percent of the proceeds of the
10	issue.
11	"(B) Qualified contributions.—For
12	purposes of subparagraph (A), the term 'quali-
13	fied contribution' means any contribution (of a
14	type and quality acceptable to the local edu-
15	cational agency) of—
16	"(i) equipment for use in the qualified
17	zone academy (including state-of-the-art
18	technology and vocational equipment),
19	"(ii) technical assistance in developing
20	curriculum or in training teachers in order
21	to promote appropriate market driven tech-
22	nology in the classroom,
23	"(iii) services of employees as volun-
24	teer mentors,

1	"(iv) internships, field trips, or other
2	educational opportunities outside the acad-
3	emy for students, or
4	"(v) any other property or service
5	specified by the local educational agency.
6	"(3) Qualified zone academy.—The term
7	'qualified zone academy' means any public school (or
8	academic program within a public school) which is
9	established by and operated under the supervision of
10	a local educational agency to provide education or
11	training below the postsecondary level if—
12	"(A) such public school or program (as the
13	case may be) is designed in cooperation with
14	business to enhance the academic curriculum,
15	increase graduation and employment rates, and
16	better prepare students for the rigors of college
17	and the increasingly complex workforce,
18	"(B) students in such public school or pro-
19	gram (as the case may be) will be subject to the
20	same academic standards and assessments as
21	other students educated by the local educational
22	agency,
23	"(C) the comprehensive education plan of
24	such public school or program is approved by
25	the local educational agency, and

1	"(D)(i) such public school is located in an
2	empowerment zone or enterprise community
3	(including any such zone or community des-
4	ignated after the date of the enactment of this
5	section), or
6	"(ii) there is a reasonable expectation (as
7	of the date of issuance of the bonds) that at
8	least 35 percent of the students attending such
9	school or participating in such program (as the
10	case may be) will be eligible for free or reduced-
11	cost lunches under the school lunch program es-
12	tablished under the National School Lunch Act.
13	"(4) Qualified purpose.—The term 'quali-
14	fied purpose' means, with respect to any qualified
15	zone academy—
16	"(A) constructing, rehabilitating, or repair-
17	ing the public school facility in which the acad-
18	emy is established,
19	"(B) providing equipment for use at such
20	academy,
21	"(C) developing course materials for edu-
22	cation to be provided at such academy, and
23	"(D) training teachers and other school
24	personnel in such academy.

1	"(5) Temporary Period Exception.—A bond
2	shall not be treated as failing to meet the require-
3	ment of paragraph (1)(A) solely by reason of the
4	fact that the proceeds of the issue of which such
5	bond is a part are invested for a reasonable tem-
6	porary period (but not more than 36 months) until
7	such proceeds are needed for the purpose for which
8	such issue was issued. Any earnings on such pro-
9	ceeds during such period shall be treated as proceeds
10	of the issue for purposes of applying paragraph
11	(1)(A).
12	"(b) Limitations on Amount of Bonds Des-
13	IGNATED.—
14	"(1) In General.—There is a national zone
15	academy bond limitation for each calendar year.
16	Such limitation is—
17	"(A) \$400,000,000 for 1998,
18	"(B) \$1,400,000,000 for 1999,
19	"(C) $$1,400,000,000$ for 2000, and
20	"(D) except as provided in paragraph (3),
21	zero after 2000.
22	"(2) Allocation of Limitation.—
23	"(A) Allocation among states.—
24	"(i) 1998 LIMITATION.—The national
25	zone academy bond limitation for calendar

year 1998 shall be allocated by the Secretary among the States on the basis of their respective populations of individuals below the poverty line (as defined by the Office of Management and Budget).

- "(ii) LIMITATION AFTER 1998.—The national zone academy bond limitation for any calendar year after 1998 shall be allocated by the Secretary among the States in the manner prescribed by section 1397G(d); except that, in making the allocation under this clause, the Secretary shall take into account Basic Grants attributable to large local educational agencies (as defined in section 1397G(e)).
- "(B) ALLOCATION TO LOCAL EDU-CATIONAL AGENCIES.—The limitation amount allocated to a State under subparagraph (A) shall be allocated by the State education agency to qualified zone academies within such State.
- "(C) Designation subject to limitation amount.—The maximum aggregate face amount of bonds issued during any calendar year which may be designated under subsection (a) with respect to any qualified zone academy

1	shall not exceed the limitation amount allocated
2	to such academy under subparagraph (B) for
3	such calendar year.
4	"(3) Carryover of unused limitation.—If
5	for any calendar year—
6	"(A) the limitation amount under this sub-
7	section for any State, exceeds
8	"(B) the amount of bonds issued during
9	such year which are designated under sub-
10	section (a) with respect to qualified zone acad-
11	emies within such State,
12	the limitation amount under this subsection for such
13	State for the following calendar year shall be in-
14	creased by the amount of such excess. The preceding
15	sentence shall not apply if such following calendar
16	year is after 2002.
17	"SEC. 1397G. QUALIFIED SCHOOL CONSTRUCTION BONDS.
18	"(a) Qualified School Construction Bond.—
19	For purposes of this part, the term 'qualified school con-
20	struction bond' means any bond issued as part of an issue
21	if—
22	``(1) 95 percent or more of the proceeds of such
23	issue are to be used for the construction, rehabilita-
24	tion, or repair of a public school facility,

1	"(2) the bond is issued by a State or local gov-
2	ernment within the jurisdiction of which such school
3	is located,
4	"(3) the issuer designates such bond for pur-
5	poses of this section, and
6	"(4) the term of each bond which is part of
7	such issue does not exceed 15 years.
8	Rules similar to the rules of section 1397F(a)(5) shall
9	apply for purposes of paragraph (1).
10	"(b) Limitation on Amount of Bonds Des-
11	IGNATED.—The maximum aggregate face amount of
12	bonds issued during any calendar year which may be des-
13	ignated under subsection (a) by any issuer shall not exceed
14	the sum of—
15	"(1) the limitation amount allocated under sub-
16	section (d) for such calendar year to such issuer,
17	and
18	"(2) if such issuer is a large local educational
19	agency (as defined in subsection (e)) or is issuing on
20	behalf of such an agency, the limitation amount allo-
21	cated under subsection (e) for such calendar year to
22	such agency.
23	"(c) National Limitation on Amount of Bonds

24 Designated.—There is a national qualified school con-

struction bond limitation for each calendar year. Such lim-2 itation is— 3 "(1) \$9,700,000,000 for 1999, "(2) \$9,700,000,000 for 2000, and 4 5 "(3) except as provided in subsection (f), zero 6 after 2000. 7 "(d) 50 Percent of Limitation Allocated 8 Among States.— 9 "(1) IN GENERAL.—Fifty percent of the limita-10 tion applicable under subsection (c) for any calendar 11 year shall be allocated among the States under para-12 graph (2) by the Secretary. The limitation amount 13 allocated to a State under the preceding sentence 14 shall be allocated by the State education agency to 15 issuers within such State and such allocations may 16 be made only if there is an approved State applica-17 tion. 18 "(2) ALLOCATION FORMULA.—The amount to 19 be allocated under paragraph (1) for any calendar 20 year shall be allocated among the States in propor-21 tion to the respective amounts each such State re-22 ceived for Basic Grants under subpart 2 of part A 23 of title I of the Elementary and Secondary Edu-24 cation Act of 1965 (20 U.S.C. 6331 et seq.) for the 25 most recent fiscal year ending before such calendar

1	year. For purposes of the preceding sentence, Basic
2	Grants attributable to large local educational agen-
3	cies (as defined in subsection (e)) shall be dis-
4	regarded.
5	"(3) Minimum allocations to states.—
6	"(A) IN GENERAL.—The Secretary shall
7	adjust the allocations under this subsection for
8	any calendar year for each State to the extent
9	necessary to ensure that the sum of—
10	"(i) the amount allocated to such
11	State under this subsection for such year,
12	and
13	"(ii) the aggregate amounts allocated
14	under subsection (e) to large local edu-
15	cational agencies in such State for such
16	year,
17	is not less than an amount equal to such
18	State's minimum percentage of 50 percent of
19	the national qualified school construction bond
20	limitation under subsection (c) for the calendar
21	year.
22	"(B) MINIMUM PERCENTAGE.—A State's
23	minimum percentage for any calendar year is
24	the minimum percentage described in section
25	1124(d) of the Elementary and Secondary Edu-

cation Act of 1965 (20 U.S.C. 6334(d)) for such State for the most recent fiscal year ending before such calendar year.

"(4) Allocations to certain possessions.—The amount to be allocated under paragraph (1) to any possession of the United States other than Puerto Rico shall be the amount which would have been allocated if all allocations under paragraph (1) were made on the basis of respective populations of individuals below the poverty line (as defined by the Office of Management and Budget). In making other allocations, the amount to be allocated under paragraph (1) shall be reduced by the aggregate amount allocated under this paragraph to possessions of the United States.

"(5) APPROVED STATE APPLICATION.—For purposes of paragraph (1), the term 'approved State application' means an application which is approved by the Secretary of Education and which includes—

"(A) the results of a recent publicly-available survey (undertaken by the State with the involvement of local education officials, members of the public, and experts in school construction and management) of such State's

1	needs for public school facilities, including de-
2	scriptions of—
3	"(i) health and safety problems at
4	such facilities,
5	"(ii) the capacity of public schools in
6	the State to house projected enrollments,
7	and
8	"(iii) the extent to which the public
9	schools in the State offer the physical in-
10	frastructure needed to provide a high-qual-
11	ity education to all students, and
12	"(B) a description of how the State will al-
13	locate to local educational agencies, or other-
14	wise use, its allocation under this subsection to
15	address the needs identified under subpara-
16	graph (A), including a description of how it
17	will—
18	"(i) give highest priority to localities
19	with the greatest needs, as demonstrated
20	by inadequate school facilities coupled with
21	a low level of resources to meet those
22	needs,
23	"(ii) use its allocation under this sub-
24	section to assist localities that lack the fis-
25	cal capacity to issue bonds on their own.

1	including but not limited to issuance of
2	bonds by the State on behalf of such local-
3	ities, and
4	"(iii) ensure that its allocation under
5	this subsection is used only to supplement,
6	and not supplant, the amount of school
7	construction, rehabilitation, and repair in
8	the State that would have occurred in the
9	absence of such allocation.
10	Any allocation under paragraph (1) by a State edu-
11	cation agency shall be binding if such agency reason-
12	ably determined that the allocation was in accord-
13	ance with the plan approved under this paragraph.
14	"(e) 50 Percent of Limitation Allocated
15	Among Largest School Districts.—
16	"(1) In general.—Fifty percent of the limita-
17	tion applicable under subsection (c) for any calendar
18	year shall be allocated under paragraph (2) by the
19	Secretary among local educational agencies which
20	are large local educational agencies for such year.
21	No qualified school construction bond may be issued
22	by reason of an allocation to a large local edu-
23	cational agency under the preceding sentence unless
24	such agency has an approved local application.

"(2) Allocation formula.—The amount to be allocated under paragraph (1) for any calendar year shall be allocated among large local educational agencies in proportion to the respective amounts each such agency received for Basic Grants under subpart 2 of part A of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6331 et seq.) for the most recent fiscal year ending before such calendar year.

"(3) Large local educational agency.—
For purposes of this section, the term 'large local educational agency' means, with respect to a calendar year, any local educational agency if such agency is—

"(A) among the 100 local educational agencies with the largest numbers of children aged 5 through 17 from families living below the poverty level, as determined by the Secretary using the most recent data available from the Department of Commerce that are satisfactory to the Secretary, or

"(B) 1 of not more than 25 local educational agencies (other than those described in clause (i)) that the Secretary of Education determines (based on the most recent data avail-

1	able satisfactory to the Secretary) are in par-
2	ticular need of assistance, based on a low level
3	of resources for school construction, a high level
4	of enrollment growth, or such other factors as
5	the Secretary deems appropriate.
6	"(4) Approved local application.—For
7	purposes of paragraph (1), the term 'approved local
8	application' means an application which is approved
9	by the Secretary of Education and which includes—
10	"(A) the results of a recent publicly-avail-
11	able survey (undertaken by the local educational
12	agency with the involvement of school officials,
13	members of the public, and experts in school
14	construction and management) of such agency's
15	needs for public school facilities, including de-
16	scriptions of—
17	"(i) the overall condition of the local
18	educational agency's school facilities, in-
19	cluding health and safety problems,
20	"(ii) the capacity of the agency's
21	schools to house projected enrollments, and
22	"(iii) the extent to which the agency's
23	schools offer the physical infrastructure
24	needed to provide a high-quality education
25	to all students,

1	"(B) a description of how the local edu-
2	cational agency will use its allocation under this
3	subsection to address the needs identified under
4	subparagraph (A), and
5	"(C) a description of how the local edu-
6	cational agency will ensure that its allocation
7	under this subsection is used only to supple-
8	ment, and not supplant, the amount of school
9	construction, rehabilitation, or repair in the lo-
10	cality that would have occurred in the absence
11	of such allocation.
12	A rule similar to the rule of the last sentence of sub-
13	section (d)(5) shall apply for purposes of this para-
14	graph.
15	"(f) Carryover of Unused Limitation.—If for
16	any calendar year—
17	"(1) the amount allocated under subsection (d)
18	to any State, exceeds
19	"(2) the amount of bonds issued during such
20	year which are designated under subsection (a) pur-
21	suant to such allocation,
22	the limitation amount under such subsection for such
23	State for the following calendar year shall be increased
24	by the amount of such excess. A similar rule shall apply
25	to the amounts allocated under subsection (e). The sub-

1	section shall not apply if such following calendar year is
2	after 2002.".
3	(b) Reporting.—Subsection (d) of section 6049 of
4	such Code (relating to returns regarding payments of in-
5	terest) is amended by adding at the end the following new
6	paragraph:
7	"(8) Reporting of credit on qualified
8	PUBLIC SCHOOL MODERNIZATION BONDS.—
9	"(A) In general.—For purposes of sub-
10	section (a), the term 'interest' includes amounts
11	includible in gross income under section
12	1397E(f) and such amounts shall be treated as
13	paid on the credit allowance date (as defined in
14	section $1397E(d)(2)$ ).
15	"(B) Reporting to corporations
16	ETC.—Except as otherwise provided in regula-
17	tions, in the case of any interest described in
18	subparagraph (A) of this paragraph, subsection
19	(b)(4) of this section shall be applied without
20	regard to subparagraphs (A), (H), (I), (J), (K)
21	and $(L)(i)$ .
22	"(C) REGULATORY AUTHORITY.—The Sec-
23	retary may prescribe such regulations as are
24	necessary or appropriate to carry out the pur-

poses of this paragraph, including regulations

1 which require more frequent or more detailed 2 reporting." (c) CLERICAL AMENDMENTS.— 3 4 (1) The table of parts for subchapter U of 5 chapter 1 of such Code is amended by striking the 6 item relating to part IV and inserting the following 7 new item: "Part IV. Incentives for qualified public school modernization bonds.". 8 (2) Part V of subchapter U of chapter 1 of 9 such Code is amended by redesignating both section 10 1397F and the item relating thereto in the table of 11 sections for such part as section 1397H. 12 (d) Effective Dates.— 13 (1) In general.—Except as provided in para-14 graph (2), the amendments made by this section 15 shall apply to obligations issued after December 31, 16 1998. 17 (2) Repeal of restriction on zone acad-18 EMY BOND HOLDERS.—The repeal of the limitation 19 of section 1397E of the Internal Revenue Code of 20 1986 (as in effect on the day before the date of the 21 enactment of this Act) to eligible taxpayers (as de-22 fined in subsection (d)(6) of such section) shall

apply to obligations issued after December 31, 1997.

1	SEC. 104. SENSE OF THE SENATE REGARDING FUNDING
2	FOR BIA SCHOOL FACILITIES.
3	(a) FINDINGS.—The Senate finds that—
4	(1) the Bureau of Indian Affairs operates one
5	of only two federally-run school systems; and
6	(2) there is a clear Federal responsibility to en
7	sure that the more than 50,000 students attending
8	these schools have decent, safe schools.
9	(b) Sense of the Senate.—It is the sense of the
10	Senate that—
11	(1) at a minimum, an additional \$32,200,000
12	should be provided, for a total of at least
13	\$86,600,000 in fiscal year 1999, to begin construc
14	tion of 3 new Bureau of Indian Affairs school facili
15	ties and to increase funds available for the improve
16	ment and repair of existing facilities; and
17	(2) In addition, Congress should consider enact
18	ing legislation to establish other funding mechanisms
19	that would leverage federal investments on behalf or
20	Bureau of Indian Affairs schools in order to address
21	the serious construction backlog which exists at trib
22	al schools.
23	TITLE II—REDUCING CLASS SIZE
24	SEC. 201. FINDINGS.
25	Congress makes the following findings:

- 1 (1) Qualified teachers in small classes can provide students with more individualized attention, spend more time on instruction and less on other tasks, cover more material effectively, and are better able to work with parents to help the parents further their children's education.
  - (2) Rigorous research has shown that students attending small classes in the early grades make more rapid educational progress than the students in larger classes, and that those achievement gains persist through at least the 8th grade. For example:
    - (A) In a landmark 4-year experimental study of class size reduction in grades kinder-garten through grade 3 in Tennessee, researchers found that students in smaller classes earned significantly higher scores on basic skills tests in all 4 years and in all types of schools, including urban, rural, and suburban schools.
    - (B) After 2 years in reduced class sizes, students in the Flint, Michigan Public School District improved their reading scores by 44 percent.
  - (3) The benefits of smaller classes are greatest for lower-achieving, minority, poor, and inner-city children. One study found that urban 4th-graders in

- smaller than average classes were <sup>3</sup>/<sub>4</sub> of a school year ahead of their counterparts in larger than average classes.
  - (4) Smaller classes allow teachers to identify and work sooner with students who have learning disabilities and, potentially, can reduce those students' need for special education services in the later grades.
  - (5) Students in smaller classes are able to become more actively engaged in learning than their peers in large classes.
  - (6) Efforts to improve educational outcomes by reducing class sizes in the early grades are likely to be successful only if well-qualified teachers are hired to fill additional classroom positions and if teachers received intensive, continuing training in working effectively in smaller classroom settings.
  - (7) State certified and licensed teachers help ensure high quality instruction in the classroom.
  - (8) According to the National Commission on Teaching and America's Future, the most important influence on student achievement is the expertise of their teachers. One New York City study comparing high- and low-achieving elementary schools with similar student characteristics, found that more than

- 90 percent of the variation in achievement in mathematics and reading was due to differences in teacher qualifications.
  - (9) Our Nation needs more qualified teachers to meet changing demographics and to help students meet high standards, as demonstrated by the following:
    - (A) Over the next decade, our Nation will need to hire over 2,000,000 teachers to meet increasing student enrollments and teacher retirements.
    - (B) 1 out of 4 high school teachers does not have a major or minor in the main subject that they teach. This is true for more than 30 percent of mathematics teachers.
    - (C) In schools with the highest minority enrollments, students have less than a 50 percent chance of getting a science or mathematics teacher who holds a degree in that field.
    - (D) In 1991, 25 percent of new public school teachers had not completed the requirements for a license in their main assignment field. This number increased to 27 percent by 1994, including 11 percent who did not have a license.

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- (10) We need more teachers who are adequately prepared for the challenges of the 21st century classroom, as demonstrated by the fact that—
  - (A) 50 percent of teachers have little or no experience using technology in the classroom; and
    - (B) in 1994, only 10 percent of new teachers felt they were prepared to integrate new technology into their instruction.
  - (11) Teacher quality cannot be further compromised to meet the demographic demand for new teachers and smaller class sizes. Comprehensive improvements in teacher preparation and development programs are also necessary to ensure the effectiveness of new teachers and the academic success of students in the classroom. These comprehensive improvements should include encouraging more institutions of higher education that operate teacher preparation programs to work in partnership with local educational agencies and elementary and secondary schools; providing more hands-on, classroom experience to prospective teachers; creating mentorship programs for new teachers; providing high quality content area training and classroom skills for new

- teachers; and training teachers to incorporate technology into the classroom.
- 12) Efforts should be made to provide prospective teachers with a greater knowledge of instructional programs that are research-based, of demonstrated effectiveness, replicable in diverse and challenging circumstances, and supported by networks of experts and experienced practitioners.
  - (13) Several States have begun serious efforts to reduce class sizes in the early elementary grades, but these actions may be impeded by financial limitations or difficulties in hiring qualified teachers.
  - (14) The Federal Government can assist in this effort by providing funding for class size reductions in grades 1 through 3, and by helping to ensure that the new teachers brought into the classroom are well-qualified.

#### 18 **SEC. 202. PURPOSE.**

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- 19 It is the purpose of this title to help States and local 20 educational agencies recruit, train, and hire 100,000 addi-
- 21 tional qualified teachers in order to reduce class sizes na-
- 22 tionally, in grades 1 through 3, to an average of 18 stu-
- 23 dents per classroom and to improve teaching in the early
- 24 grades so that all students can learn to read independently
- 25 and well by the end of the third grade.

#### 1 SEC. 203. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated to carry out
- 3 this title \$1,100,000,000 for fiscal year 1999,
- 4 \$1,300,000,000 for fiscal year 2000, \$1,500,000,000 for
- 5 fiscal year 2001, \$1,700,000,000 for fiscal year 2002,
- 6 \$1,735,000,000 for fiscal year 2003, \$2,300,000,000 for
- 7 fiscal year 2004, and \$2,800,000,000 for each of the fiscal
- 8 years 2005 through 2008.

### 9 SEC. 204. ALLOTMENT TO STATES.

- 10 (a) Entitlement to Payments.—Each State hav-
- 11 ing an application approved under section 205 shall be en-
- 12 titled to a payment for a fiscal year in an amount equal
- 13 to the State's allotment under this section.
- 14 (b) Reservations.—
- 15 (1) EVALUATIONS.—From the amount made
- available under section 203 for a fiscal year, the
- 17 Secretary may reserve not more than
- \$1,000,000,000 to carry out the evaluation required
- under section 213.
- 20 (2) Outlying areas; secretary of the in-
- 21 TERIOR.—From the amount made available under
- section 203 and not reserved under paragraph (1)
- for a fiscal year, the Secretary shall reserve not
- 24 more than 1 percent for payments to the outlying
- areas, and to the Secretary of the Interior for
- schools supported by the Bureau of Indian Affairs,

- 1 for activities that are consistent with the purpose of
- 2 this title. The Secretary shall allocate funds among
- 3 the outlying areas and the Secretary of the Interior
- 4 in accordance with their respective needs for assist-
- 5 ance under this title.
- 6 (c) Allotment Formula.—From the amount made
- 7 available under section 203 and not reserved under sub-
- 8 section (b) for a fiscal year, the Secretary shall allot to
- 9 each State an amount that bears the same relationship
- 10 to the amount so made available as the amount of funding
- 11 the State received under part A of title I of the Elemen-
- 12 tary and Secondary Education Act of 1965 (20 U.S.C.
- 13 6311 et seq.) for the previous fiscal year bears to the total
- 14 amount so received by all States for the previous fiscal
- 15 year.
- 16 (d) Reallotment.—If the Secretary determines
- 17 that any amount of a State's allotment under this section
- 18 will not be available to the State for such year, then the
- 19 Secretary shall reallot such amount to other States in the
- 20 same manner as the funds were originally allotted under
- 21 subsection (b).
- (e) Definitions.—In this title:
- 23 (1) Outlying Area.—The term "outlying
- area" means the United States Virgin Islands,

- Guam, American Samoa, and the Commonwealth of
   the Northern Mariana Islands.
- 3 (2) STATE.—The term "State" means each of 4 the several States of the United States, the District 5 of Columbia, and the Commonwealth of Puerto Rico.

#### 6 SEC. 205. APPLICATIONS.

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- 7 (a) IN GENERAL.—The State educational agency of 8 each State desiring to receive funding under this title shall 9 submit an application to the Secretary at such time, in 10 such form, and containing such information as the Sec-11 retary may require.
  - (b) Contents.—The application shall include—
- 13 (1) the State educational agency's goals for 14 using funds under this title to reduce average class 15 sizes in grades 1 through 3, including a description 16 of current class sizes in the schools served by local 17 educational agencies of the State;
  - (2) a description of the State educational agency's plan for using funds under this title to reduce average class size in grades 1 through 3;
  - (3) a description of the State educational agency's plan for allocating funds provided under this title within the State, including an estimate of the impact of those allocations on class sizes in the schools served by individual local educational agen-

cies of the State, and an assurance that the State educational agency will make this plan public within the State;

- (4) a description of the State educational agency's strategy for improving teacher quality in grades 1 through 3 within the State (which may be a part of a broader strategy to improve teacher quality generally), including actions the State educational agency will take to ensure the availability, within the State, of a sufficient number of qualified teachers to fill the positions created with funds provided under this title, which strategy shall describe how the State educational agency and the local educational agencies within the State will ensure that—
  - (A) individuals hired for positions created with funds provided under this title will meet all of the State's requirements for full certification or licensure of teachers, or will make satisfactory progress toward achieving such full certification or licensure (which may include individuals pursuing alternative routes to such certification or licensure); and
  - (B) individuals hired for positions created with funds provided under this title, and other teachers affected by the funds, will be prepared

1	to teach reading effectively to all children and
2	will take part in continuing professional devel-
3	opment in effective reading instruction and in
4	teaching effectively in small classes; and
5	(5) a description of how the State will use other
6	funds, including other Federal funds, to improve
7	teacher quality and reading achievement within the
8	State.
9	(c) APPROVAL.—The Secretary shall approve an ap-
10	plication of a State if such application meets the require-
11	ments of this section and holds reasonable promise of
12	achieving the purpose of this title.
13	SEC. 206. WITHIN STATE ALLOCATIONS.
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14	(a) Reservation.—From the amount allotted to a
	(a) RESERVATION.—From the amount allotted to a State under this title for a fiscal year, the State may re-
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14 15	State under this title for a fiscal year, the State may reserve a total of not more than 1 percent for the adminis-
14 15 16 17	State under this title for a fiscal year, the State may reserve a total of not more than 1 percent for the adminis-
14 15 16 17	State under this title for a fiscal year, the State may re- serve a total of not more than 1 percent for the adminis- trative costs of the State educational agency under this
14 15 16 17	State under this title for a fiscal year, the State may reserve a total of not more than 1 percent for the administrative costs of the State educational agency under this title and for State level activities described in section 207.
14 15 16 17 18	State under this title for a fiscal year, the State may reserve a total of not more than 1 percent for the administrative costs of the State educational agency under this title and for State level activities described in section 207.  (b) Allocations.—
14 15 16 17 18 19 20	State under this title for a fiscal year, the State may reserve a total of not more than 1 percent for the administrative costs of the State educational agency under this title and for State level activities described in section 207.  (b) Allocations.—  (1) Minimum allocation to certain local
14 15 16 17 18 19 20	State under this title for a fiscal year, the State may reserve a total of not more than 1 percent for the administrative costs of the State educational agency under this title and for State level activities described in section 207.  (b) Allocations.—  (1) Minimum allocation to certain local Educational agencies.—
14 15 16 17 18 19 20 21	State under this title for a fiscal year, the State may reserve a total of not more than 1 percent for the administrative costs of the State educational agency under this title and for State level activities described in section 207.  (b) Allocations.—  (1) Minimum allocation to certain local Educational agencies.—  (A) In General.—From the amount allot-

cational agency in the State that is described in subparagraph (B) in an amount that bears the same relation to such amount as the amount such local educational agency received under part A of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311 et seq.) for the preceding fiscal year bears to the total amount all such local educational agencies in the State received under such part for the preceding year.

- (B) CERTAIN LOCAL EDUCATIONAL AGENCIES.—A local educational agency referred to in subparagraph (A) is a local educational agency that serves schools in which—
  - (i) at least 30 percent of the children enrolled in the schools are from families with incomes below the poverty line; or
  - (ii) at least 10,000 of the children enrolled in the schools are from such families.
- (2) Remainder.—From the amount allotted to a State under this title, not reserved under subsection (a), and that remain after application of paragraph (1), the State shall make allocations to local educational agencies in the State—

1	(A) on the basis of—
2	(i) the local educational agencies' cur-
3	rent or projected class sizes in grades 1
4	through 3; and
5	(ii) the relative ability of the local
6	educational agencies to finance class size
7	reductions with local educational agency
8	funds; and
9	(B) in such a manner as to enable local
10	educational agencies to reduce their average
11	class sizes, in grades 1 through 3, to the aver-
12	age class size proposed in the State application.
13	(3) Clarification regarding certain local
14	EDUCATIONAL AGENCIES.—A State shall make an
15	allocation under paragraph (1) to a local educational
16	agency described in paragraph (1)(B) and may make
17	an allocation under paragraph (2) to a local edu-
18	cational agency described in paragraph (1)(B).
19	SEC. 207. STATE LEVEL ACTIVITIES.
20	From the amount reserved under section 206(a) for
21	a fiscal year the State may carry out activities described
22	in the application submitted under section 205. Such ac-
23	tivities may include—
24	(1) revision of State teacher certification or li-
25	censure standards so as to promote the hiring of

1	teachers with high academic and pedagogical quali-
2	fications;
3	(2) developing opportunities for professional de-
4	velopment for teachers with respect to skills and
5	strategies that enable the teachers to teach effec-
6	tively in smaller classes; and
7	(3) monitoring of activities assisted under this
8	title and other administrative costs associated with
9	the operation of the activities.
10	SEC. 208. LOCAL USES OF FUNDS.
11	(a) Local Educational Agencies.—
12	(1) In general.—
13	(A) HIRING OF TEACHERS.—Each local
14	educational agency receiving an allocation under
15	this title shall use the allocated funds, with the
16	exception of funds reserved under paragraph
17	(2), for the payment of the salaries and benefits
18	for the additional teachers needed to reduce
19	class sizes in grades 1 through 3 to the level de-
20	termined as the State goal in the State applica-
21	tion under section $205(b)(1)$ .
22	(B) Special rule.—A local educational
23	agency that has achieved the goal described in
24	section 205(b)(1) may use the allocated
25	funds—

1	(i) to make further class size reduc-
2	tions in grades 1 through 3;
3	(ii) to reduce class sizes in grades
4	other than grades 1 through 3; or
5	(iii) to undertake quality improvement
6	activities such as the activities described in
7	paragraph (2).
8	(2) Special rule.—From the amount allo-
9	cated to a local educational agency under this title
10	for each of the fiscal years 1999 through 2003, the
11	local educational agency shall use not less than 10
12	percent for activities to ensure that teachers hired
13	with funds provided under this title, and other
14	teachers who will teach smaller classes as a result of
15	activities assisted under this title, are prepared to
16	teach reading and other subjects effectively in a
17	smaller class setting. Activities undertaken in pur-
18	suit of this objective may include—
19	(A) training teachers in effective reading
20	instructional practices (including practices for
21	teaching students who experience initial dif-
22	ficulty in learning to read) and in effective in-
23	structional practices in small classes;
24	(B) paying the costs for teachers hired in
25	grades 1 through 3 who are not fully certified

1	or licensed to obtain full certification or licen-
2	sure;
3	(C) providing mentors or other support for
4	teachers in grades 1 through 3;
5	(D) establishing programs for the recruit-
6	ment of qualified teachers for schools that have
7	a shortage of certified or licensed teachers; and
8	(E) providing scholarships or other aid to
9	paraprofessionals or undergraduate students in
10	order to expand the pool of qualified teachers.
11	(b) Schools.—Each school receiving funds from a
12	local educational agency under this title may use the funds
13	to produce for the public an annual report regarding the
14	school's—
15	(1) student achievement in reading (using the
16	assessments the State uses under section 1111(b) of
17	the Elementary and Secondary Education Act of
18	1965 (20 U.S.C. 6311(b)), and disaggregating data
19	in the same manner as required under such section;
20	(2) average class size; and
21	(3) teacher qualifications for teachers of grades
22	1 through 3.
23	SEC. 209. MATCHING REQUIREMENT.
24	(a) Matching Funds.—In order to receive an allo-
25	cation under this title for a fiscal year a local educational

- 1 agency shall provide matching funds, in the amount deter-
- 2 mined under subsection (b), to pay the cost of activities
- 3 assisted under this title for the fiscal year.
- 4 (b) Amount.—The amount of matching funds re-
- 5 quired under subsection (a)—
- (1) in the case of a local educational agency for which the number of children from families with inknown below the poverty line that are served by the agency is 25 percent or greater than 25 percent of all students served by the agency, 0 percent of the cost of activities to be assisted under this title;
  - (2) in the case of a local educational agency for which such number is 20 percent or greater but less than 25 percent, shall be not less than 10 percent of the costs;
  - (3) in the case of a local educational agency for which such number is 15 percent or greater but less than 20 percent, shall be not less than 20 percent of the costs;
  - (4) in the case of a local educational agency for which such number is 10 percent or greater but less than 15 percent, shall be not less than 30 percent of the costs;
- 24 (5) in the case of a local educational agency for 25 which such number is 5 percent or greater but less

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- than 10 percent, shall be not less than 40 percent
- 2 of the costs; and
- 3 (6) in the case of a local educational agency for
- 4 which such number is less than 5 percent, shall be
- 5 not less than 50 percent of the costs.
- 6 (c) Determination.—For purposes of determining
- 7 the applicable matching requirement under subsection (a),
- 8 the Secretary shall determine the number of children from
- 9 families with incomes below the poverty line for individual
- 10 local educational agencies using the most recent data
- 11 available from the Bureau of the Census.
- 12 (d) Special Rule.—A local educational agency shall
- 13 meet the matching requirement determined in subsection
- 14 (b) through cash expenditures from non-Federal sources,
- 15 except that schools operating schoolwide programs under
- 16 section 1114 of the Elementary and Secondary Education
- 17 Act of 1965 (20 U.S.C. 6314) may use funds provided
- 18 under part A of title I of such Act (20 U.S.C. 6311 et
- 19 seq.) to meet the requirements, if the use of the part A
- 20 funds is consistent with the school plan under section
- 21 1112 of such Act (20 U.S.C. 6312) and the requirements
- 22 of sections 1120(c) and 1120A(b) of such Act (20 U.S.C.
- 23 6321(e) and 6322).

#### 1 SEC. 210. CARRYOVER.

- 2 Notwithstanding section 421 of the General Edu-
- 3 cation Provisions Act (20 U.S.C. 1225), funds made avail-
- 4 able to a local educational agency under this title shall
- 5 be available for obligation until September 30, 2008.

#### 6 SEC. 211. ACCOUNTABILITY.

- 7 (a) In General.—Not later than 3 years after a
- 8 local educational agency receives funds under this title, the
- 9 local educational agency shall provide to the State edu-
- 10 cational agency evidence of the achievement of the local
- 11 educational agencies' students, in grades 1 through 4, in
- 12 reading. Such evidence shall be—
- 13 (1) in a form determined by the State edu-
- 14 cational agency;
- 15 (2) based on the assessments local educational
- agencies are using under section 1111(b) of the Ele-
- mentary and Secondary Education Act of 1965 (20
- 18 U.S.C. 6311(b)) or on comparably rigorous State or
- 19 local assessments; and
- 20 (3) disaggregated to show the achievement of
- 21 students in individual schools and of students in dif-
- ferent racial groups, by gender, by family income,
- and for students with disabilities and with limited
- 24 English proficiency.
- 25 (b) Improvement Plan.—Each local educational
- 26 agency serving a school that fails to show improvement

- 1 in reading achievement after receiving funds under this
- 2 title for 3 years shall develop a program improvement plan
- 3 that is approved by the Secretary. The program improve-
- 4 ment plan may provide for—
- 5 (1) additional technical assistance, in the school
- 6 failing to show improvement, in order to change cur-
- 7 riculum, change school leadership, or more effec-
- 8 tively use staff;
- 9 (2) implementation, in the school, of com-
- prehensive, research-based education reform models;
- 11 or
- 12 (3) any other improvement strategy agreed to
- by the local educational agency and the Secretary.
- (c) REDUCTION OF ALLOCATION.—Beginning with
- 15 fiscal year 2004, a State educational agency shall reduce
- 16 the allocation to any local educational agency under sec-
- 17 tion 206 for a fiscal year if the State educational agency
- 18 determines that the local educational agency serves a
- 19 school which fails to show improvement in reading achieve-
- 20 ment. The reduction shall be in an amount equivalent to
- 21 the amount made available to the school for the fiscal year
- 22 for which the determination is made.
- 23 SEC. 212. PARTICIPATION OF PRIVATE SCHOOL TEACHERS.
- 24 (a) In General.—Proportionate to the number of
- 25 children who are enrolled in private elementary schools or

- 1 secondary schools in the area served by a local educational
- 2 agency that receives an allocation under this title, the local
- 3 educational agency shall provide for the inclusion of pri-
- 4 vate school teachers in the professional development activi-
- 5 ties the local educational agencies and the schools served
- 6 by such agency carries out under this title.
- 7 (b) Waiver.—If, by reason of any provision of law,
- 8 a local educational agency is prohibited from providing for
- 9 the professional development activities for private school
- 10 teachers and administrators as required by subsection (a),
- 11 or if the Secretary determines that the agency is unwilling
- 12 or unable to do so, the Secretary shall waive that require-
- 13 ment and shall use a portion of the agency's grant to ar-
- 14 range for the provision of those activities.
- 15 SEC. 213. EVALUATION.
- 16 From the amount reserved under section 204(b)(1),
- 17 the Secretary shall carry out an evaluation of—
- 18 (1) the extent to which the activities assisted
- under this title achieve the objective of reducing
- 20 class sizes;
- 21 (2) the impact of the activities on reading
- achievement;
- 23 (3) the quality of the teachers hired with funds
- 24 provided under this title;

1	(4) the success of State and local efforts to use
2	funds provided under this title to ensure high quality
3	teaching; and
4	(5) the effectiveness of the requirements under
5	section 211.
6	TITLE III—STRENGTHENING THE
7	21ST CENTURY COMMUNITY
8	LEARNING CENTERS ACT
9	SEC. 301. FINDINGS.
10	Congress makes the following findings:
11	(1) In 1998 youth face far greater social risks
12	than did their parents and grandparents.
13	(2) Students spend more of their waking hours
14	alone, without supervision, companionship, or activ-
15	ity, than the students spend in school.
16	(3) Nearly 5,000,000 children are home alone
17	after school each week.
18	(4) Eighth graders left home alone after school
19	report greater use of cigarettes, alcohol, and mari-
20	juana than those in adult-supervised settings.
21	(5) Children who attend quality after-school
22	programs—
23	(A) experience positive effects on their de-
24	velopment;

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1	(B) have better peer relations, emotional
2	adjustment, grades, and conduct in school than
3	their peers in other care arrangements;
4	(C) have more learning opportunities and
5	enrichment activities then their peers in other
6	care arrangements; and
7	(D) are less likely to engage in delinquent
8	activity.
9	(6) Most juvenile delinquent activity, whether
10	committing criminal acts or becoming victims of
11	criminal acts, occurs between 3 p.m. and 8 p.m.
12	(7) From 1988 to 1992, juvenile arrests for vio-
13	lent acts increased by 50 percent.
14	(8) 1996 survey data indicate that parents
15	overwhelmingly support using school-based after-
16	school programs for learning and enrichment pro-
17	grams, but 70 percent of all public elementary and
18	secondary schools do not offer school-based after-
19	school programs.
20	(9) Parents want more than babysitting from
21	school-based after-school programs, and computer
22	classes, art and music courses, tutoring, and com-
23	munity service rank high as activities for after-

school programs.

1	(10) In 1993, only 33 percent of schools in low-
2	income neighborhoods offered before- and after-
3	school programs, and only 50 percent of schools in
4	affluent neighborhoods offered such programs. Ef-
5	forts are clearly needed to expand access to such
6	programs both in schools and in other community-
7	based settings.
8	SEC. 302. PROGRAM AUTHORIZATION.
9	Section 10903 of the 21st Century Community
10	Learning Centers Act (20 U.S.C. 8243) is amended—
11	(1) in subsection (a)—
12	(A) in the subsection heading, by inserting
13	"to Local Educational Agencies for
14	Schools" after "Secretary"; and
15	(B) by striking "rural and inner-city pub-
16	lie" and all that follows through "or to" and in-
17	serting "local educational agencies for the sup-
18	port of public elementary schools or secondary
19	schools, including middle schools, that serve
20	communities with substantial needs for ex-
21	panded learning opportunities for children and
22	youth in the communities, to enable the schools
23	to establish or"; and
24	(C) by striking "a rural or inner-city com-
25	munity" and inserting "the communities";

1	(2) in subsection (b)—
2	(A) by striking "States, among" and in-
3	serting "States and among"; and
4	(B) by striking "United States," and all
5	that follows through "a State" and inserting
6	"United States"; and
7	(3) in subsection (c), by striking "3" and in-
8	serting "5".
9	SEC. 303. APPLICATIONS.
10	Section 10904 of such Act (20 U.S.C. 8244) is
11	amended—
12	(1) by redesignating subsection (b) as sub-
13	section (e);
14	(2) in subsection (a)—
15	(A) in the first sentence, by striking "an
16	elementary or secondary school or consortium'
17	and inserting "a local educational agency";
18	(B) in paragraph (1), by striking "or con-
19	sortium'';
20	(C) in paragraph (2), by striking "and"
21	after the semicolon;
22	(D) in paragraph (3)—
23	(i) in subparagraph (B), by inserting
24	". including programs under the Child

1	Care and Development Block Grant Act of
2	1990" after "maximized";
3	(ii) in subparagraph (D), by striking
4	"or consortium"; and
5	(iii) in subparagraph (E)—
6	(I) in the matter preceding clause
7	(i), by striking "or consortium"; and
8	(II) in clause (ii), by striking the
9	period and inserting a semicolon;
10	(E) by adding at the end the following:
11	"(4) information demonstrating that the local
12	educational agency will—
13	"(A) provide not less than 50 percent of
14	the annual cost of the activities assisted under
15	the project from sources other than funds pro-
16	vided under this part, which contribution may
17	be provided in cash or in kind, fairly evaluated;
18	"(B) provide not more than 25 percent of
19	the annual cost of the activities assisted under
20	the project from funds provided by the Sec-
21	retary under other Federal programs that per-
22	mit the use of those other funds for activities
23	assisted under the project; and
24	"(C) subject to subparagraph (B), in the
25	fourth and fifth years of a local educational

1	agency's project, increase the percentage of the
2	annual cost of activities assisted under the
3	project that is paid for from sources other than
4	the funds provided under this part; and
5	"(5) an assurance that the local educational
6	agency, in each year of the project, will maintain the
7	agency's fiscal effort, from non-Federal sources,
8	from the preceding fiscal year for the activities the
9	local educational agency provides with funds pro-
10	vided under this part."; and
11	(F) in the second sentence of the matter
12	preceding paragraph (1), by striking "Each
13	such" and inserting the following:
14	"(b) Contents.—Each such"; and
15	(3) in subsection (c) (as redesignated by para-
16	graph (1)—
17	(A) by striking "offer a broad selection of
18	services which"; and
19	(B) by striking "the community" and in-
20	serting "low-income communities".
21	SEC. 304. USES OF FUNDS.
22	Section 10905 of such Act (20 U.S.C. 8245) is
23	amended—
24	(1) by amending the matter preceding para-
25	graph (1) to read as follows:

1	"(a) In General.—Subject to subsection (b), grants
2	awarded under this part may be used to establish or ex-
3	pand community learning centers that provide 1 or more
4	of the following activities:";
5	(2) in subsection (a)(11) (as redesignated by
6	paragraph (1)), by inserting ", and job skills prepa-
7	ration" after "placement";
8	(3) by adding at the end of subsection (a) (as
9	redesignated by paragraph (1)) the following:
10	"(14) Mentoring programs.
11	"(15) Academic assistance programs.
12	"(16) Drug, alcohol, and gang prevention ac-
13	tivities."; and
14	(4) by adding at the end the following:
15	"(b) Special Rules.—Each grant awarded under
16	this part—
17	"(1) shall be used for an activity described in
18	subsection (a) that—
19	"(A) offers expanded learning opportuni-
20	ties for children and youth in the community;
21	and
22	"(B) is conducted before or after school,
23	except that a supportive activity, such as train-
24	ing, may be conducted during school if the sup-
25	portive activity relates directly to the activity

1 described in subsection (a) that is conducted be-2 fore or after school; and 3 "(2) may be used for an activity described in 4 subsection (a) that does not offer expanded learning 5 opportunities for children and youth in the commu-6 nity.". SEC. 305. CONTINUATION AWARDS UNDER CURRENT STAT-8 UTE. 9 Such Act (20 U.S.C. 8241 et seg.) is further amend-10 ed— 11 (1) by redesignating sections 10906 and 10907 12 (20 U.S.C. 8246 and 8247) as sections 10907 and 13 10908, respectively; and 14 (2) by inserting after section 10906 the follow-15 ing: 16 "SEC. 10907. CONTINUATION AWARDS. 17 "Notwithstanding any other provision of law, the Secretary may use funds appropriated under this part to 18 make payments under this part for projects that were 19 20 funded under this part for fiscal year 1998, under the 21 terms and conditions that applied to the original grants 22 for the projects.". 23 SEC. 306. AUTHORIZATION OF APPROPRIATIONS. 24 Section 10908 of such Act (as redesignated by section 305(1)) (20 U.S.C. 8247) is amended by striking

- 1 "\$20,000,000 for fiscal year 1995" and inserting
- 2 "\$200,000,000 for fiscal year 1999".
- 3 SEC. 307. EFFECTIVE DATE.
- 4 This title, and the amendments made by this title,
- 5 shall take effect on October 1, 1998.

### 6 TITLE IV—PROMOTING EFFEC-

# 7 TIVE USE OF TECHNOLOGY IN

# 8 THE CLASSROOM

- 9 SEC. 401. FINDINGS.
- 10 Congress makes the following findings:
- 11 (1) Integrating technology effectively in the 12 classroom must be a central component of preparing 13 students for the 21st century. The American people 14 recognize that such effective integration must be a 15 priority. 74 percent of Americans agree that comput-16 ers improve the quality of education, and 48 percent
- believe their community's public schools offer too lit-
- tle access to adequate computers and technology.
- 19 (2) Nearly ½ of the jobs added to the economy
- in 1997 were in technology-based occupations, ac-
- cording to the Department of Labor. By the year
- 22 2000, 60 percent of all jobs in the Nation will re-
- 23 quire skills in computer and network use. In 1998,
- just 22 percent of workers have those skills.

- (3) The effective use of technology in the class-room improves students' mastery of basic skills, test scores, writing, and engagement in school. With these gains come decreases in dropout rates and decreases in attendance and discipline problems.
  - (4) 78 percent of our Nation's schools had access to the Internet in 1997, representing an increase from 35 percent in 1994, so our Nation is making progress. But only 27 percent of our Nation's classrooms are wired for the Internet and far fewer classrooms in high-poverty areas are so wired.
  - (5) The fund providing funds for the provision of telecommunications services under section 254(h) of the Telecommunications Act of 1934 (47 U.S.C. 254(h)) (popularly known as the "E-rate"), will provide up to \$2,250,000,000 annually in discounts to assure every American school and library access to telecommunications services, internal connections, and Internet access. More than 20,000 schools and libraries have applied to participate in the program assisted under such section.
  - (6) The National Governors' Association has urged Congress to maintain the integrity of the fund described in paragraph (5), including providing ade-

- 1 quate funding for the fund currently and in the fu-2 ture.
- 3 (7) Congress has established important programs such as the School Technology Resource 5 Grants Program, the National Challenge Grants for 6 Technology in Education Program, and the Star 7 Schools Program to help schools obtain equipment. 8 Federal assistance has helped many communities in-9 tegrate technology into the classroom. Additional re-10 sources are needed to continue this effort, as well as 11 an effort to help train teachers in using technology 12 effectively.
  - (8) The Nation's Governors and Congress have endorsed a set of National Education Goals which include preparation of teachers in the use of emerging technologies.
  - (9) According to a 1997 study, only 10 percent of new teachers reported they felt prepared to use technology in their classrooms, reflecting inadequate training in the use of classroom educational technology during undergraduate preparation.
  - (10) There is no national standard for the capabilities of teachers in the use of emerging technologies, though several voluntary standards have been developed by the National Council for the Ac-

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- 1 creditation of Teacher Education (NCATE), and are
- 2 being developed by the Interstate Teacher Assess-
- ment and Support Consortium (INTASC) and the
- 4 National Board for Professional Teaching Standards
- 5 (NBPTS).
- 6 (11) In 1996, when asked to rate the greatest
- 7 barriers to integrating the Internet into the class-
- 8 room, 50 percent of teachers cited the lack of time
- 9 to train.
- 10 (12) Only 14 percent of public school teachers
- 11 had more than 8 hours of training (in in-service or
- professional development programs) in the area of
- educational technology in the 1993–1994 school
- vear.
- 15 (13) Among teachers who report having 1 or
- more computer systems readily available at school,
- only 62 percent use a computer regularly for in-
- struction.
- 19 (14) The State of Florida has addressed the
- 20 issue of funding by requiring that recipients of its
- educational technology grants set aside at least 30
- percent of all grant funds for staff development.
- 23 (15) For most teachers, it will take between 3
- and 6 years to fully integrate information tech-
- nologies into the teachers' teaching activities, and

- ongoing technological changes are likely to ensure that the learning curve never levels off completely.
  - (16) 18 States require preservice technology training, while only 2 require in-service technology training, and 32 other States require a course or some equivalent experience in educational technology.
    - (17) A majority of teachers felt they needed training in order to adequately use a personal computer (56 percent), standard computer software (61 percent), multimedia software (62 percent), instructional videodiscs (67 percent), and on-line databases (72 percent).
    - (18) Accessing Federal funding for technologyrelated teacher development is difficult. Many programs allow State or local grantees to decide whether to fund teacher technology training. Often technology-related training and, in general, professional development are viewed as niceties rather than necessities.
    - (19) In academic year 1996–1997, school districts around the Nation reported that only 6 percent of the technology budget (or \$4.18 per pupil), was spent on technology training for teachers. This

- represents only ½ of the 30 percent recommended by education experts.
- 3 (20) Congress must provide new funding to 4 help ensure that all new teachers are prepared to in-5 tegrate technology effectively into the curriculum, 6 and can understand the new styles of teaching and 7 learning facilitated by technology.
- 8 (21) Most colleges of education do not ade-9 quately prepare teachers to use educational tech-10 nology. While many college students are technology 11 literate, incoming teachers require focused training 12 on how to use new technologies to enhance student 13 learning.
- 14 SEC. 402. INCREASED FUNDING FOR EDUCATION TECH-
- NOLOGY.
- 16 It is the sense of Congress that it is in our Nation's
- 17 interest for the Federal Government to invest at least
- 18 \$4,000,000,000 in funding for Department of Education
- 19 technology programs between fiscal years 1999 and 2003.
- 20 SEC. 403. LIMITING INTERNET ACCESS TO INAPPROPRIATE
- 21 MATERIALS.
- 22 (a) Short Title.—This section may be cited as the
- 23 "Internet Access Protection Act of 1998".

1 (b) Supervision Policies Required.—Section 254 of the Communications Act of 1934 (47 U.S.C. 254) is amended by adding at the end the following: 3 4 "(l) Supervision Policies Required.— 5 Policy statement.—An elementary school, secondary school, or library that obtains 6 7 services or preferential rates or treatment under this 8 section shall establish a policy with respect to access 9 to material that is inappropriate for children. 10 "(2) Continued eligibility conditioned on 11 STATEMENT.—After January 1, 1999, an elemen-12 tary school, secondary school, or library may not 13 continue to be eligible to obtain services or pref-14 erential rates or treatment under this section unless 15 such school or library has filed a copy of the state-16 ment required by paragraph (1) with the Commis-17 sion or an entity designated by the Commission.". 18 SEC. 404. SCHOOL TECHNOLOGY RESOURCE GRANTS. 19 Subsection (a) of section 3132 of the Technology for 20 Education Act of 1994 (20 U.S.C. 6842(a)) is amended 21 by adding at the end the following: 22 "(3) Priority.—Each State educational agen-23 cy receiving a grant under paragraph (1) shall give 24 priority to awarding grants under this section to

local educational agencies that—

- 1 "(A) serve the highest number or percent-2 age of children in poverty, and have the lowest 3 level of technology resources, in the State; or
  - "(B) provide evidence in the application submitted under section 3133 of a substantial commitment to train teachers and staff in the effective use of education technology, as demonstrated by devoting not less than 30 percent of the funds to be provided under the grant for preparing teachers to use technology as a tool in conducting lessons and academic instruction in core academic subject areas.
  - "(4) MATCHING REQUIREMENT.—In order to receive a grant under paragraph (1) for any of the fiscal years 1999 through 2004, a State educational agency shall provide matching funds from non-Federal sources, in an amount equal to the amount of the grant for the fiscal year, which matching funds shall be used to award grants to local educational agencies under this section for the fiscal year.
  - "(5) SUPPLEMENT NOT SUPPLANT.—Grant funds provided to a State educational agency under paragraph (1) shall be used to supplement and not supplant State and local funds available to carry out the activities assisted under this section.

1	"(6) Report.—Each State educational agency
2	receiving a grant under this section shall annually
3	report to the Secretary regarding—
4	"(A) the criteria the State educational
5	agency uses to award grants to local edu-
6	cational agencies under this section; and
7	"(B) the types of grants so awarded and a
8	description of the activities assisted under each
9	grant so awarded.".
10	SEC. 405. NATIONAL CHALLENGE GRANTS FOR TECH-
11	NOLOGY IN EDUCATION.
12	Section 3136 of the Technology for Education Act
13	of 1994 (20 U.S.C. 6846) is amended by adding at the
14	end the following:
15	"(e) Special Priority Rule.—Notwithstanding
16	any other provision of this section, the Secretary shall use
17	the greater of \$30,000,000 or 30 percent of the amount
18	available to carry out this section for a fiscal year to award
19	grants to consortia that—
20	"(1) demonstrate in the application submitted
21	under subsection (d) that the consortia will focus the
22	activities assisted under the grant on professional
23	development in the effective use of learning tech-
24	nologies;

1	"(2) have as members of the consortia depart-
2	ments of education within an institution of higher
3	education; and
4	"(3) demonstrate in the application that the
5	consortia have carried out, and are carrying out, the
6	professional development described in paragraph
7	(1).".
8	SEC. 406. TECHNOLOGY TRAINING FOR PRESERVICE AND
9	NOVICE TEACHERS.
10	Subpart 2 of part A of the Technology for Education
11	Act of 1994 (20 U.S.C. 6841 et seq.) is amended by add-
12	ing at the end the following:
13	"SEC. 3138. TECHNOLOGY TRAINING FOR PRESERVICE AND
14	NOVICE TEACHERS.
15	"(a) Purpose.—The purpose of this section is to
16	promote the training of teaching candidates and faculty
17	at schools of education within institutions of higher edu-
18	cation regarding the effective use and integration of edu-
19	cation technology in teaching academic subjects to elemen-
20	tary and secondary school students.
21	"(b) Grants.—From amounts appropriated under
22	subsection (g), the Secretary may award grants, on a com-
23	petitive basis, to eligible partnerships to enable the eligible
24	partnerships to carry out the authorized activities de-

1	"(c) Eligible Partnerships Defined.—In this
2	section the term 'eligible partnership' means a partnership
3	between 2 or more of the following:
4	"(1) A State educational agency.
5	"(2) A school of education within an institution
6	of higher education.
7	"(3) A local educational agency that frequently
8	employs individuals recently trained at a school de-
9	scribed in paragraph (2).
10	"(4) A nonprofit or other organization.
11	"(d) AUTHORIZED ACTIVITIES.—Grant funds under
12	this section may be used—
13	"(1) to integrate technology into academic sub-
14	ject areas;
15	"(2) to provide training to faculty in effective
16	use of learning technologies in raising student
17	achievement and individualizing instruction to best
18	take advantage of reduced class size;
19	"(3) to expand exemplary practices within
20	States, with respect to the effective use and integra-
21	tion of technology in teaching;
22	"(4) to disseminate effective practices nation-
23	wide, with respect to the effective use and integra-
24	tion of technology in teaching;

- 1 "(5) to support strategies such as intensive 2 summer institutes, faculty development and curricu-3 lum reform, and hands-on experience pairing 4 preservice and master teachers, with respect to the 5 effective use and integration of technology in teach-6 ing; and
- 7 "(6) to target 1 or more core subject areas, and 8 focus on specific grade levels, or to target school dis-9 tricts with high rates of novice teachers, with respect 10 to the effective use and integration of technology in 11 teaching.

### 12 "(e) Requirements.—

- "(1) EQUITABLE DISTRIBUTION.—In awarding grants under this section, the Secretary shall ensure an equitable distribution among eligible partnerships serving different geographic areas of the United States.
- "(2) COORDINATION.—The Secretary shall
  carry out activities under this section and section
  3136 through the same office or entity within the
  Department.
- 22 "(f) APPLICABILITY.—The provisions of this subpart 23 other than this section shall not apply to this section.
- 24 "(g) AUTHORIZATION OF APPROPRIATIONS.—There 25 are authorized to be appropriated \$75,000,000 for fiscal

- 1 year 1999 and such sums as may be necessary for each
- 2 of the 4 succeeding fiscal years.".
- 3 SEC. 407. RESEARCH, DEVELOPMENT, AND EVALUATION.
- 4 The Education for Technology Act of 1994 (20
- 5 U.S.C. 6801 et seq.) is amended by adding at the end
- 6 the following:
- 7 "Subpart 5—Research, Development, and Education
- 8 "SEC. 3152. EDUCATION TECHNOLOGY INNOVATION PRO-
- 9 GRAM.
- 10 "(a) Purpose.—The purpose of this section is to es-
- 11 tablish funding, to be managed jointly by the Director of
- 12 the Office of Educational Research and Improvement and
- 13 the Chairperson of the National Science Foundation, to
- 14 support innovative research in education technology, devel-
- 15 opment of research results in partnership with the private
- 16 sector, and evaluation that identifies the most effective ap-
- 17 proaches of implementing education technology.
- 18 "(b) Program Authorized.—From amounts ap-
- 19 propriated under subsection (f), the Director of the Office
- 20 of Educational Research and Improvement and the Chair-
- 21 person of the National Science Foundation, in conjunction
- 22 with the Secretary's adviser on education technology, shall
- 23 establish a program to be known as the 'Education Tech-
- 24 nology Innovation and Evaluation Program'. Such pro-
- 25 gram shall—

- "(1) support early stage research on new education technologies and innovative methods of integrating technology and academic instruction;
- "(2) promote joint product development, adoption, and dissemination of high-quality software and
  instructional approaches with private sector firms;
- 7 "(3) conduct evaluative research into the effec-8 tiveness of integrating learning technology in raising 9 student achievement; and
- 10 "(4) demonstrate how technology can be used 11 to individualize instruction and capitalize on smaller 12 teacher-student ratios.
- "(c) EVALUATIVE RESEARCH.—The evaluative re-14 search described in subsection (b)(3) shall be performed 15 by conducting a large scale study comparing learning for 16 students exposed to education technology to a control
- "(d) Competitive Awards.—The activities de-19 scribed in paragraphs (1) through (4) of subsection (b) 20 (including the study described in subsection (c)) shall be 21 conducted through awards made on a competitive basis to 22 consortia of research entities.
- "(e) Objective and Administration.—The Director of the Office of Educational Research and Improvement and the Chairperson of the National Science Foun-

group.

- 1 dation shall ensure an appropriate balance among the ac-
- 2 tivities described in subsection (b) in order to promote the
- 3 long-term growth and effectiveness of technology in
- 4 schools.
- 5 "(f) AUTHORIZATION OF APPROPRIATIONS.—There
- 6 are authorized to be appropriated \$75,000,000 for fiscal
- 7 year 1999 and such sums as may be necessary for each
- 8 of the 4 succeeding fiscal years.".

# 9 TITLE V—EDUCATION

# 10 **OPPORTUNITY ZONES**

- 11 SEC. 501. SHORT TITLE.
- This title may be cited as the "Education Oppor-
- 13 tunity Zones Act of 1998".
- 14 SEC. 502. FINDINGS.
- 15 Congress makes the following findings:
- 16 (1) Students in schools that have high con-
- 17 centrations of poor children begin school academi-
- cally behind their peers in other schools and are
- often unable to close the gap as they progress
- through school. In later years, these students are
- 21 less likely than other students to attend a college or
- 22 university and more likely to experience unemploy-
- 23 ment.
- 24 (2) Because of high levels of poverty in the
- communities served by the schools and low levels of

- resources, many children who attend these high-poverty schools lack access to the challenging curricula, well-prepared teachers, and high expectations that make better achievement possible.
  - (3) Data from the National Assessment of Educational Progress consistently show large gaps between the achievement of students in high-poverty schools and those in other schools. High-poverty schools will face special challenges in preparing their students to succeed on new and more challenging national and State assessments, such as voluntary national tests and the assessments States are developing under the programs assisted under the Goals 2000: Educate America Act and section 1111(b) of the Elementary and Secondary Education Act of 1965.
    - (4) Recent reports have found that students in urban school districts are more likely to attend high-poverty schools, are more frequently taught by teachers possessing only an emergency or temporary license, and are less likely to score above the basic level on achievement tests, than are nonurban students.
  - (5) High-poverty rural schools, because of their isolation, small size, and low level of resources, also

- face particular challenges. For example, teachers in rural school districts are nearly twice as likely as nonrural teachers to provide instruction in 3 or more subjects.
  - high-poverty school districts have shown that they can achieve outstanding educational outcomes, if they adopt challenging standards for all children, expand public school choice for parents and students, adopt the other components of systemic educational reform, and hold schools, staff, and students accountable for results. Generally, however, these successes have occurred in isolated schools rather than throughout a school district.
  - (7) School districts that have established the policies needed to attain widespread student achievement gains, and have attained those gains in some of their schools, can serve as models for other school districts desiring to improve the academic achievement of their students. The Federal Government can spur more school districts in this direction by providing targeted resources for urban and rural school districts willing to carry out solid plans for improving the educational achievement of all their children.

1	SEC. 503. PURPOSE.
2	The purpose of this title is to assist urban and rural
3	local educational agencies that—
4	(1) have high concentrations of children from
5	low-income families; and
6	(2) are implementing standards-based systemic
7	reform strategies in order to pursue further reforms
8	and raise the academic achievement of all their stu-
9	dents.
10	SEC. 504. DEFINITIONS.
11	In this title:
12	(1) Central city.—The term "central city"
13	includes the area defined as such by the Director of
14	the Office of Management and Budget.
15	(2) High-poverty local educational agen-
16	CY.—The term "high-poverty local educational agen-
17	cy" means a local educational agency in which the
18	percentage of children, ages 5 through 17, from
19	families with incomes below the poverty level is 20
20	percent or greater or the number of such children
21	exceeds 10,000.
22	(3) Local educational agency.—The term
23	"local educational agency"—
24	(A) has the meaning given that term in

subparagraph (A) or (B) of section 14101(18)

1	of the Elementary and Secondary Education
2	Act of 1965 (20 U.S.C. 8801(18)); and
3	(B) includes elementary schools and sec-
4	ondary schools operated or supported by the
5	Bureau of Indian Affairs.
6	(4) METROPOLITAN STATISTICAL AREA.—The
7	term "metropolitan statistical area" includes the
8	area defined as such by the Director of the Office
9	of Management and Budget.
10	(5) Rural locality.—The term "rural local-
11	ity" means a locality that is not within a metropoli-
12	tan statistical area and has a population of less than
13	25,000.
14	(6) State.—The term "State" means each of
15	the several States of the United States, the District
16	of Columbia, the Commonwealth of Puerto Rico,
17	Guam, American Samoa, the United States Virgin
18	Islands, and the Commonwealth of the Northern
19	Mariana Islands.
20	(7) Urban locality.—The term "urban local-
21	ity" means a locality that is—
22	(A) a central city of a metropolitan statis-
23	tical area; or
24	(B) any other locality within a metropoli-
25	tan statistical area if that area has a population

- of at least 400,000 or a population density of at least 6,000 persons per square mile.

  SEC. 505. GRANTS AUTHORIZED.
- 4 (a) Grants Authorized.—From funds appro-
- 5 priated under section 515 for a fiscal year, the Secretary
- 6 may award grants to eligible local educational agencies de-
- 7 scribed in subsection (b) to enable the local educational
- 8 agencies to carry out the authorized activities described
- 9 in section 510.
- 10 (b) Eligible Local Educational Agencies.—A
- 11 local educational agency is eligible to receive a grant under
- 12 this title if the local educational agency is—
- 13 (1) a high-poverty local educational agency;
- 14 (2) located in, or serves, an urban locality or a
- 15 rural locality; and
- 16 (3) serves schools located in a State.
- 17 (c) Determination of Eligibility.—The Sec-
- 18 retary shall determine which local educational agencies
- 19 meet the eligibility requirements of subsection (a) on the
- 20 basis of the most recent data that are satisfactory to the
- 21 Secretary.
- 22 SEC. 506. APPLICATIONS.
- 23 (a) Applications Required.—In order to receive a
- 24 grant under this title, an eligible local educational agency
- 25 shall submit an application to the Secretary at such time,

- 1 in such form, and containing such information as the Sec-
- 2 retary may require.
- 3 (b) Contents.—The application shall include evi-
- 4 dence that the local educational agency—
- 5 (1) has begun to raise student achievement 6 throughout the school district or, at a minimum, in 7 schools that have implemented a comprehensive 8 school improvement strategy that the Secretary de-9 termines has the potential to raise student achieve-10 ment, as measured through the assessments States 11 develop under title III of the Goals 2000: Educate 12 America Act (20 U.S.C. 5881 et seq.) or section 13 1111(b) of the Elementary and Secondary Edu-14 cation Act of 1965 (20 U.S.C. 6301 et seq.), or 15 through comparably rigorous State or local assess-16 ments (which shall include data disaggregated to 17 show the achievement of students in different racial 18 groups, by gender, and for students with disabilities 19 and with limited English proficiency);
  - (2) expects all students to achieve to challenging State or local content standards, has developed or is developing assessments aligned with those standards, and has implemented or is implementing comprehensive reform policies designed to assist all children to achieve to the standards;

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1	(3) has entered into a partnership that—
2	(A) includes the active involvement of rep-
3	resentatives of local educational organizations
4	and agencies, parents, and other members of
5	the community; and
6	(B) is designed to guide the implementa-
7	tion of the local educational agency's com-
8	prehensive reform strategy; and
9	(4) has put or is putting into place effective
10	educational reform policies, including policies that—
11	(A) hold schools accountable for helping all
12	students, including students with limited
13	English proficiency and students with disabil-
14	ities, reach high academic standards, including
15	by rewarding schools that succeed and provid-
16	ing technical assistance to schools that fail to
17	make progress (including evidence of the ap-
18	proach that the local educational agency will
19	take to assist schools that fail to achieve
20	progress toward student achievement goals);
21	(B) require all students, including students
22	with disabilities and students with limited
23	English proficiency, to meet academic stand-
24	ards, such as standards adopted under section

1111(b) of the Elementary and Secondary Edu-

cation Act of 1965 (20 U.S.C. 6311 (b)), before being promoted to the next grade level at key transition points in their academic careers or graduating from secondary school, including evidence of the local educational agency's strategy for providing students with effective, research-based programs and a rich curriculum tied to high standards, and with qualified teachers and class sizes conducive to high student achievement;

- (C) identify, during the early stages of their academic careers, students who have difficulty in achieving to high standards, and provide them, and other students who have failed to meet the standards, with additional learning opportunities, so that the students are able to meet the standards at key transition points in their academic careers;
- (D) hold teachers and principals accountable for quality, including the local educational agency's strategies for ensuring quality through, among other things—
  - (i) development of clearly articulated standards for teachers and school administrators, and development, in cooperation

1	with teacher organizations, of procedures
2	for identifying, working with, and, if nec-
3	essary, fairly and expeditiously removing,
4	teachers who fail to meet the standards
5	(consistent with procedural and substantive
6	due process rights);
7	(ii) implementation of a comprehen-
8	sive professional development plan for
9	teachers, school employees, and school ad-
10	ministrators; and
11	(iii) encouraging excellent teaching by,
12	among other things, providing incentives
13	for teachers to obtain certification from
14	the National Board for Professional Teach-
15	ing Standards; and
16	(E) provide students and parents with ex-
17	panded choice within public education.
18	(e) Description of Proposed Program.—The ap-
19	plication shall also include a description of how the local
20	educational agency will use the grant funds provided
21	under this title, including descriptions of—
22	(1) how the local educational agency will use all
23	available resources (including Federal, State, local,
24	and private resources) to carry out the local edu-
25	cational agency's reform strategy:

1 (2) the specific measures that the local edu-2 cational agency proposes to use to provide evidence 3 of future progress in improving student achievement, including the subject areas and grade levels in which the local educational agency will measure that 5 6 progress, and an assurance that the local educational agency will collect such student data in a 7 manner that demonstrates the achievement of stu-8 9 dents in different racial groups, by gender, from 10 families with different income levels, and for stu-11 dents with disabilities and with limited English pro-12 ficiency; and

(3) how the local educational agency will continue the activities carried out under the grant after the grant has expired.

#### 16 SEC. 507. SELECTION OF APPLICATIONS.

- 17 (a) Criteria.—The Secretary, using a peer review
  18 process, shall select a local educational agency to receive
  19 a grant under this title based on—
- 20 (1) evidence that—
- 21 (A) the local educational agency has made 22 progress in improving student achievement, in 23 at least some of the schools served by the local 24 educational agency that enroll concentrations of 25 children from low-income families; or

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1	(B) the local educational agency has put or
2	is putting into place effective educational re-
3	form policies as described in section 506(b)(4);
4	and
5	(2) the quality of the local educational agency's
6	plan for carrying out activities under the grant as
7	set forth in the application.
8	(b) Equitable Distribution.—In approving appli-
9	cations, the Secretary shall seek to ensure that there is
10	an equitable distribution of grants among—
11	(1) geographic regions of the States;
12	(2) varying sizes of urban local educational
13	agencies; and
14	(3) rural local educational agencies, including
15	rural local educational agencies serving concentra-
16	tions of Indian children.
17	SEC. 508. PRESIDENTIAL DESIGNATION; TECHNICAL AS-
18	SISTANCE.
19	(a) Designation as Education Opportunity
20	ZONE.—The President shall designate the school district
21	served by each local educational agency selected by the
22	Secretary to receive a grant under this title as an "Edu-
23	cation Opportunity Zone".
24	(b) Technical Assistance.—The President may
25	instruct Federal agencies to provide grant recipients under

1	this title with such technical and other assistance as those
2	agencies can make available to enable the recipients to
3	carry out the activities assisted under this title.
4	SEC. 509. AMOUNT AND DURATION OF GRANTS; CONTINU
5	ATION AWARDS.
6	(a) Grant Amounts.—
7	(1) In general.—In determining the amount
8	of a grant, the Secretary shall consider such factors
9	as—
10	(A) the scope of the activities proposed in
11	the application;
12	(B) the number of students served by the
13	local educational agency who are from low-in-
14	come families;
15	(C) the number of low-performing schools
16	served by the local educational agency; and
17	(D) the number of students served by the
18	local educational agency who are not reaching
19	State or local standards.
20	(2) Increases.—The Secretary may increase
21	the amount of a grant in the second year, in order
22	to permit full implementation of grant activities, ex-
23	cept that—

1	(A) the amount of a second-year award
2	shall be not more than 140 percent of the
3	award for the first year;
4	(B) the amount of a third-year award shall
5	be not more than 80 percent of the second-year
6	award;
7	(C) the amount of a fourth-year award
8	shall be not more than 70 percent of the sec-
9	ond-year award; and
10	(D) the amount of a fifth-year award shall
11	be not more than 50 percent of the second-year
12	award.
13	(b) Grant Duration.—Each grant shall be awarded
14	for a period of 3 years, but may be continued for not more
15	than 2 additional years if the local educational agency is
16	achieving the levels of achievement described in subsection
17	(c) before the end of the third year of the grant.
18	(c) Expected Levels of Achievement and Con-
19	TINUATION AWARDS.—
20	(1) In general.—Before receiving an award
21	under this title, each local educational agency shall
22	develop and adopt, with the approval of the Sec-
23	retary, specific, ambitious levels of achievement that
24	the local educational agency will commit to attaining
25	during the period of the grant.

1	(2) Levels of Achievement.—The levels of
2	achievement—
3	(A) shall reflect progress in student aca-
4	demic achievement;
5	(B) shall also reflect progress in—
6	(i) dropout rates;
7	(ii) attendance; and
8	(iii) such other areas as may be pro-
9	posed by the local educational agency or
10	the Secretary; and
11	(C) shall provide for the disaggregation of
12	data on the basis of race and gender, and for
13	disabled and limited English proficient stu-
14	dents.
15	(3) Continuation awards.—The Secretary
16	shall make continuation awards for the 4th and 5th
17	years of a grant only after determining that the local
18	educational agency has achieved the agreed-upon lev-
19	els of achievement.
20	SEC. 510. AUTHORIZED ACTIVITIES.
21	(a) In General.—Each local educational agency
22	shall use grant funds under this title only for activities
23	that support the comprehensive reform efforts described
24	in the local educational agency's application or that are
25	otherwise consistent with the purpose of this title.

- 1 (b) AUTHORIZED ACTIVITIES.—Activities that may 2 be carried out with funds under this title include—
  - (1) implementing school-performance-information systems to measure the performance of schools in educating their students to high standards, maintaining a safe school environment, and achieving the anticipated school attendance and graduation rates;
  - (2) implementing school district accountability systems that reward schools that raise student achievement and provide assistance to, and ultimately result in comprehensive reforms in and redesign of, schools that fail to do so, including such strategies as technical assistance on school management and leadership, intensive professional development for school staff, or institution of new instructional programs that are based on reliable research;
  - (3) providing students with expanded choice and increased curriculum options within public education, through such means as open-enrollment policies, schools within schools, magnet schools, charter schools, distance-learning programs, and opportunities for secondary school students to take post-secondary courses;
  - (4) implementing financial incentives for schools to make progress against the goals and

- benchmarks the local educational agency has established for the program;
- (5) providing additional learning opportunities
  to students who are failing, or are at risk of failing,
  to achieve to high standards, such as after-school,
  weekend, and summer programs;
  - (6) providing ongoing professional development opportunities to teachers, principals, and other school staff that are tailored to the needs of individual schools, and aligned with the State or local academic standards and to the objectives of the program carried out under the grant;
  - (7) implementing programs to provide remuneration for teachers who earn certification from the National Board for Professional Teaching Standards;
  - (8) implementing procedures for identifying ineffective teachers, providing the teachers with assistance to improve their skills and, if there is no improvement, fairly and expeditiously removing the teachers from the classroom (consistent with procedural and substantive due process rights);
  - (9) establishing programs to improve the recruitment of qualified teachers;

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- 1 (10) implementing procedures for selecting and 2 retaining principals who have the ability to provide 3 the school with the leadership needed to raise stu-4 dent achievement;
- 5 (11) strengthening the management of the local 6 educational agency so that all components of man-7 agement are focused on improving student achieve-8 ment;
- 9 (12) carrying out activities to build stronger 10 partnerships among schools, parents, local busi-11 nesses, and communities; and
- 12 (13) assessing activities carried out under the 13 grant, including the extent to which the grant is 14 achieving the objectives for which the grant is 15 awarded.

#### 16 SEC. 511. FLEXIBILITY.

- 17 (a) Eligibility for Schoolwide Programs
- 18 Under Title I of the Elementary and Secondary
- 19 EDUCATION ACT OF 1965.—Each school served by a local
- 20 educational agency receiving funding under this title shall
- 21 be considered as meeting the criteria for eligibility to im-
- 22 plement a schoolwide program described in section 1114
- 23 of the Elementary and Secondary Education Act of 1965
- 24 (20 U.S.C. 6314).

- 1 (b) Carrying Out Schoolwide Programs.—Each
- 2 school that meets the criteria for eligibility to implement
- 3 a schoolwide program pursuant to subsection (a) and that
- 4 wishes to carry out a schoolwide program shall develop—
- 5 (1) a plan that satisfies the requirements of
- 6 section 1114(b)(2) of the Elementary and Secondary
- 7 Education Act of 1965; and
- 8 (2) a program that includes the components of
- 9 a schoolwide program described in section
- 10 1114(b)(1) of that Act.
- 11 (c) Applicability.—The provisions of section 1114
- 12 of the Elementary and Secondary Education Act of 1965
- 13 (other than the provisions referred to in subsection (b))
- 14 shall not apply to a school operating a schoolwide program
- 15 pursuant to this section.
- 16 SEC. 512. PARTICIPATION OF PRIVATE SCHOOL STUDENTS
- 17 AND TEACHERS.
- 18 (a) Materials and Training.—Proportionate to
- 19 the number of children who are eligible for assistance
- 20 under part A of title I of the Elementary and Secondary
- 21 Education Act of 1965 (20 U.S.C. 6311 et seq.) and are
- 22 enrolled in private elementary or secondary schools in the
- 23 area served by a local educational agency that receives a
- 24 grant under this title—

- 1 (1) if the local educational agency uses funds 2 under this title to develop curricular materials, the 3 local educational agency shall, upon request, make 4 information about those materials available to pri-5 vate schools; and
- 6 (2) if the local educational agency uses funds
  7 under this title for teacher and administrator train8 ing, the local educational agency shall, upon request,
  9 provide for the participation of teachers and admin10 istrators from private schools in that training.
- 11 (b) WAIVER.—If, by reason of any provision of law, 12 a local educational agency is prohibited from providing 13 training for private school teachers and administrators as required by subsection (a)(2), or if the Secretary deter-14 15 mines that the agency is unwilling or unable to do so, the Secretary shall waive that requirement and shall use a 16 portion of the agency's grant to arrange for the provision 17 18 of that training.

### 19 SEC. 513. EVALUATION.

- The Secretary shall carry out an evaluation of the
- 21 program assisted under this title, that shall address such
- 22 issues as the extent to which—
- 23 (1) student achievement increases in local edu-
- 24 cational agencies receiving assistance under this
- 25 title;

1	(2) local educational agencies receiving assist-
2	ance under this title expand the choices for students
3	and parents within public education;
4	(3) local educational agencies receiving assist-
5	ance under this title develop and implement systems
6	to hold schools, teachers, and principals accountable
7	for student achievement; and
8	(4) school staff and leadership receive ongoing
9	professional development aligned with the needs of
10	the school.
11	SEC. 514. NATIONAL ACTIVITIES.
12	The Secretary may reserve not more than 5 percent
13	of the amount appropriated under section 515 for any fis-
14	cal year for—
15	(1) peer review activities;
16	(2) evaluation of the program under section
17	513 and measurement of the program's effectiveness
18	in accordance with the amendments made by the
19	Government Performance and Results Act of 1993
20	(Public Law 103–62; 107 Stat. 285);
21	(3) dissemination of research findings, evalua-
22	tion data, and the experiences of other school dis-
23	tricts implementing comprehensive school reform
24	and

- 1 (4) technical assistance to local educational
- 2 agencies receiving grants under this title.

### 3 SEC. 515. AUTHORIZATION OF APPROPRIATIONS.

- 4 There are authorized to be appropriated to carry out
- 5 this title \$200,000,000 for fiscal year 1999, and such
- 6 sums as may be necessary for each of the 4 succeeding
- 7 fiscal years.

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